# REPORT OF THE AUDIT OF THE LINCOLN COUNTY SHERIFF

For The Year Ended December 31, 2001



### EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS www.kyauditor.net

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#### **EXECUTIVE SUMMARY**

## AUDIT EXAMINATION OF THE LINCOLN COUNTY SHERIFF

#### For The Year Ended December 31, 2001

The Auditor of Public Accounts has completed the Lincoln County Sheriff's audit for the year ended December 31, 2001. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

#### **Financial Condition:**

Excess fees increased by \$2,568 from the prior calendar year, resulting in excess fees of \$14,076 as of December 31, 2001. Revenues increased by \$39,499 from the prior year and disbursements increased by \$36,931.

#### **Report Comment:**

• Lacks Adequate Segregation Of Duties

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities or bonds.

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## EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Paul E. Patton, Governor
T. Kevin Flanery, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable R. W. Gilbert, Lincoln County Judge/Executive
Honorable Shelby Lakes, Lincoln County Sheriff
Members of the Lincoln County Fiscal Court

#### Independent Auditor's Report

We have audited the accompanying statement of receipts, disbursements, and excess fees of the County Sheriff of Lincoln County, Kentucky, for the year ended December 31, 2001. This financial statement is the responsibility of the County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Sheriff's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and excess fees of the County Sheriff for the year ended December 31, 2001, in conformity with the modified cash basis of accounting.



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In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated September 17, 2002, on our consideration of the County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

Based on the results of our audit, we have presented the accompanying comment and recommendation, included herein, which discusses the following report comment:

• Lacks Adequate Segregation Of Duties

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - September 17, 2002

## LINCOLN COUNTY SHELBY LAKES, COUNTY SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES

#### For The Year Ended December 31, 2001

#### Receipts

State Grants: Kentucky Law Enforcement Foundation Program Fund		\$ 18,129
State Fees For Services: Finance and Administration Cabinet		52,636
Circuit Court Clerk: Sheriff Security Service Fines and Fees Collected	\$ 7,920 6,911	14,831
Fiscal Court		20,372
County Clerk - Delinquent Taxes		2,249
Commission On Taxes Collected		134,925
Fees Collected For Services: Auto Inspections Accident and Police Reports Lincoln County Ordinance Arrest Fees - Other Counties Carrying Concealed Deadly Weapon Permits Serving Papers	\$ 4,450 771 7,195 811 6,435 13,890	33,552
Other: Sheriff's Add-on Fees Advertising Fees Miscellaneous	\$ 28,410 4,210 3,914	36,534
Interest Earned		3,075
Borrowed Money: State Advancement		85,516
Total Receipts		\$ 401,819

#### LINCOLN COUNTY SHELBY LAKES, COUNTY SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES For The Year Ended December 31, 2001 (Continued)

#### **Disbursements**

#### Operating Disbursements:

Personnel Services-			
Deputies' Salaries	\$ 141,423		
Other Salaries	21,482		
Court Security Salaries	41,646		
Kentucky Law Enforcement Foundation Program Fund (KLEFPF)-			
Deputies' Gross KLEFPF Salaries	17,115		
Employer's Share KLEFPF Retirement	1,151		
Materials and Supplies-			
Office Materials and Supplies	1,805		
Uniforms	108		
Auto Expense-			
Maintenance and Repairs	1,166		
Other Charges-			
Postage	461		
Transporting Prisoners	467		
Carrying Concealed Deadly Weapon Permits	4,395		
Lincoln County Ordinance	7,090		
Miscellaneous	423	\$	238,732
Debt Service:			
State Advancement			85,516
Total Disbursements		\$	324,248
Net Receipts		\$	77,571
Less: Statutory Maximum			63,495
Excess Fees Due County for 2001		\$	14,076
Payments to County Treasurer - February 19, 2002	\$ 12,544		
September 17, 2002	1,532		14,076
		<i>c</i>	-
Balance Due at Completion of Audit		\$	0

## LINCOLN COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2001

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, certain receipts and certain expenditures are recognized as a result of accrual at December 31, 2001.

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 7.17 percent for the first six months of the year and 6.41 percent for the last six months of the year.

LINCOLN COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2001 (Continued)

#### Note 2. Employee Retirement System (Continued)

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

#### Note 3. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, and (c) an official record of the depository institution. These requirements were met, and as of December 31, 2001, the Sheriff's deposits were fully insured or collateralized at a 100% level with collateral of either pledged securities held by the Sheriff's agent in the Sheriff's name, or provided surety bond which named the Sheriff as beneficiary/obligee on the bond.

#### Note 4. Forfeitures Account

As of December 31, 2000 the Lincoln County Sheriff's Forfeiture Account had a balance of \$5,452. During calendar year 2001, the account earned \$101 of interest. No funds were expended during the year, leaving an unexpended balance in the account as of December 31, 2001 of \$5,553.



## LINCOLN COUNTY SHELBY LAKES, SHERIFF COMMENT AND RECOMMENDATION

For The Year Ended December 31, 2001

#### INTERNAL CONTROL - REPORTABLE CONDITION/MATERIAL WEAKNESS:

#### Lacks Adequate Segregation Of Duties

The internal control structure in the Sheriff's office lacks a proper segregation of duties. There is a limited number of staff that is responsible for the receipting, disbursing, recording, and reporting duties. Even though the Sheriff has statutory authority to assume the role as custodian of monetary assets as well as recorder of transactions and preparer of financial statements, compensating controls are not adequate to exclude the lack of adequate segregation of duties comment. Management has decided to limit the number of personnel responsible for these duties and accepts the risk for a lack of adequate segregation of duties. In order to offset this internal control weakness, we recommend the Sheriff redistribute duties among deputies/employees. Duties that should be separated include preparing deposits, reconciling bank statements, opening mail, and preparing and distributing checks.

County Sheriff's Response:

Insufficient staff to comply.

#### PRIOR YEAR:

The Sheriff's office lacked an adequate segregation of duties.



# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



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Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of The Financial
Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of receipts, disbursements, and excess fees of the Lincoln County Sheriff for the year ended December 31, 2001, and have issued our report thereon dated September 17, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Lincoln County Sheriff's financial statement for the year ended December 31, 2001, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Lincoln County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the entity's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statement.



Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### Internal Control Over Financial Reporting (Continued)

The reportable condition is described in the accompanying comment and recommendation.

• Lacks Adequate Segregation Of Duties

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable condition described above to be a material weakness.

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed -September 17, 2002